



NAPIER
CITY COUNCIL
Te Kaunihera o Ahuriri

Napier Civic Building
231 Hastings Street
t +64 6 835 7579
e info@napier.govt.nz
www.napier.govt.nz

STRATEGY AND INFRASTRUCTURE COMMITTEE

Open Agenda

Meeting Date:	Tuesday 21 August 2018
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Time:	3pm
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Venue:	Council Chambers Hawke's Bay Regional Council 159 Dalton Street Napier
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Committee Members	Mayor Dalton, Councillor Price (In the Chair), Councillors Boag, Brosnan, Hague, Jeffery, McGrath, Tapine, Taylor, White, Wise and Wright
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Officers Responsible	Director City Strategy, Director City Infrastructure
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Administration	Governance Team
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Next Strategy and Infrastructure Committee Meeting
Tuesday 2 October 2018

ORDER OF BUSINESS

Apologies

Cr Larry Dallimore

Conflicts of interest

Public forum

Brendon Rope (Chair), Taradale Community Pool Trust

Announcements by the Mayor

Announcements by the Chairperson

Announcements by the management

Confirmation of minutes

That the Minutes of the Strategy and Infrastructure Committee meeting held on Tuesday, 10 July 2018 be taken as a true and accurate record of the meeting.....14

Agenda items

- 1 Marine Parade Traffic Calming - Update.....3
- 2 District Plan Review - Project Launch6

Public Excluded

Nil

AGENDA ITEMS

1. MARINE PARADE TRAFFIC CALMING - UPDATE

<i>Type of Report:</i>	Information
<i>Legal Reference:</i>	N/A
<i>Document ID:</i>	486985
<i>Reporting Officer/s & Unit:</i>	Fleur Lincoln, Strategic Planning Lead

1.1 Purpose of Report

The purpose of the report is to provide Council with a progress update, and to outline the proposed approach moving forward for this project.

Officer's Recommendation

The Strategy and Infrastructure Committee:

- a. Note the update on Marine Parade traffic calming.

Chairperson's Recommendation

That the Council receive that the officer's update.

1.2 Background Summary

The Marine Parade Traffic Calming project set a number of objectives:

- To improve pedestrian connectivity across Marine Parade to connect the city with the waterfront
- To improve amenity, thereby increasing the number of pedestrian movements along Marine Parade
- To reduce the number of vacant business premises on Marine Parade
- To slow vehicles travelling along Marine Parade
- To reduce the number of heavy vehicles travelling along Marine Parade

In October 2017, a reconfigured layout of Marine Parade (Vautier Street to the i-site) opened to traffic. This new layout shifted all through-traffic to the seaward side of the median strip, creating a parking precinct on the city-side of the median, with vehicles entering from the new roundabout at the Vautier Street intersection. A roundabout was constructed at this intersection, directing traffic to both the through-lane and the parking precinct. Four crossing points for pedestrians were constructed along the length of the new layout, the right-hand turn out of Albion Street blocked off, and changes made to the parking outside the i-site.

Over the next six months, feedback was received from users, including meetings and ongoing correspondence with tourism operators, and a commitment was made to make iterative changes to the layout to address the valid concerns raised during this feedback period. Positive feedback has been received about the operation of the parking precinct

and how amenity has improved for businesses and residents on the city-side of the street. Average traffic speeds within the through-lanes remain the same, 46kph, and percentage of heavy vehicle numbers have not reduced as a result of this new layout. Vehicle speeds within the parking precinct are considerably lower than the through-lanes. While we have not achieved all of the project objectives, the iterative process allows the team to learn and evolve the design over time, trialling new initiatives until the project objectives are achieved.

The inclusion of a dedicated cycle lane on the seaward side of the through-lanes, as well as markings in the parking precinct alerting motorists to the presence of cyclists have already been implemented. Design for the installation of three courtesy crossing raised platforms is complete and is scheduled to be installed in the first half of the 2018/19 financial year. Officers are also investigating the installation of a pedestrian crossing to provide a formal opportunity for pedestrians to move safely between the CBD and waterfront. If this pedestrian crossing is approved, it will be installed at the same time as the courtesy crossings.

To better accommodate tourism operators during cruise ship days, Officers are exploring relocating the shuttle pick-up area to the angle parking opposite the MTG. This would result in 25 2 hour time-limited car parks at this location being unavailable during cruise ship visits, but would release 30 paid parks within the parking precinct. The benefits of this change would include keeping all visitors on the one side of the road; relieving pedestrian congestion outside the i-site; potentially reduced traffic management costs; and moving the tour muster area to the sundial in the Soundshell which has access to seating and shade and is closer to the city's main attractions. Officers will be further investigating what risks are posed by this alternative.

Following this next stage of development, a focus group will be established with representatives from Marine Parade stakeholders to work with Council going forward and to provide feedback to Council from a variety of viewpoints. Council will further develop a set of quantitative and qualitative measures of success so it is clear to both Council and the community whether the changes to Marine Parade are achieving the desired outcomes. Although the 'live-study' will be completed following the receipt of the focus groups findings and implementation of necessary changes, Officers will continue to look for opportunities to improve the Marine Parade environment as they arise.

Other measures being considered include the lowering of the speed limit from a 40km/hr courtesy zone to a 30km/hr speed zone and alterations to priorities at the Marine Parade/Ellison Street intersection. NZTA improvements at the Hyderabad/Prebensen intersection will further assist with making the alternative route to the Napier Port more desirable.

1.3 Issues

No issues.

1.4 Significance and Engagement

It has been clear throughout life of this project that the design would be an iterative process, with adjustments being made as needed. The creation of a focus group that represents the views of a diverse community will provide Council with a greater understanding of operational requirements, as well as whether further adjustments need to be made to achieve the project's objectives.

1.5 Implications

Financial

There will be additional costs associated with the proposed changes as outlined above. These will be determined following detailed design. There are sufficient funds in this financial year to cover the costs of this.

Social & Policy

N/A

Risk

The design proposed has been assessed internally by the Transportation team which includes a designer, two safety engineers and the Transportation Asset Manager, to ensure the proposed design meets project objectives and safety requirements. The design proposed will both improve connectivity and reduce speeds with the use of raised courtesy crossing platforms. These crossings already have a very good safety record in Napier, and pedestrians and motorists are familiar with how to use them.

There is an increased risk in noise associated with truck trailers 'bouncing' over the raised platforms, however this is mitigated by reduced vehicle speeds and the low number of residents/motels present on this section of Marine Parade.

1.6 Options

This paper is for information purposes only.

1.7 Development of Preferred Option

N/A

1.8 Attachments

Nil

2. DISTRICT PLAN REVIEW - PROJECT LAUNCH

<i>Type of Report:</i>	Procedural
<i>Legal Reference:</i>	Resource Management Act 1991
<i>Document ID:</i>	603455
<i>Reporting Officer/s & Unit:</i>	Dean Moriarity, Team Leader Policy Planning

2.1 Purpose of Report

The purpose of this report is to follow up on the seminar held with Council on 23 July 2018 regarding initiating a review of the District Plan and for Council to approve 'in principle' both the overall strategic direction for the review and the indicative overall process the review of the District Plan will follow.

Officer's Recommendation

The Strategy and Infrastructure Committee:

- a. Resolve to formally initiate the review of the current District Plan.
- b. Endorse 'in principle' both the overall strategic direction for the review and the indicative overall process the review of the District Plan will follow.

Chairperson's Recommendation

That the Council resolve that the officer's recommendation be adopted.

2.2 Background Summary

The current District Plan was made operative in 2011 and is therefore due to be fully reviewed before 2021. Preliminary work has begun on a scoping project to develop an outcomes focussed framework to undertake the review. This scoping project seeks to understand the extent of the review required to achieve the desired outcomes, and ultimately the resourcing required to deliver the project for a notification date of 2020.

Officers presented a seminar on 23 July which showed a recommended strategic direction for the review of the District Plan consisting of 'Outcomes', 'Key Principles', and 'Strategic Objectives' which cascade down from each other to create an overall recommended strategic direction for the review of the District Plan. A copy of these have been circulated to all Councillors following the seminar and are attached as Appendix A.

The intention is that the review of the specific provisions of the District Plan (Issues, Objectives, Policies and ultimately Rules) would be assessed against this overall strategic direction to ensure the District Plan retains an internal consistency that would ultimately make administration of the District Plan easily understandable, logical and traceable.

There does of course need to be due consideration also given in the review to the legislative requirements set by the Resource Management Act. However, confirming outcomes, key principles and objectives early in the review will assist greatly in defining the scope of the project and to enable assessment against the overall strategic direction in the first instance rather than against undefined outcomes.

The recommended approach has already been assessed against the draft templates for all District Plans recently released by the central government and is considered to be consistent with that template.

2.3 Issues

The District Plan review is a major project requiring extensive engagement and consultation with the whole of the community. There will however be a series of opportunities for any person, organisation and/or the Councillors to reassess the 'in principle strategic direction' (and indeed any other proposed plan provision) to ensure it remains fit for purpose during an extended iterative process and continues to deliver clear outcomes expected and desired by the community of Napier.

The 'in principle' strategic direction is therefore potentially subject to ongoing refinement. However, in order to progress the District Plan review it is desirable that officers have some form of clear starting point for initiating the review so there is a clear focus, hence the purpose of this report.

2.4 Significance and Engagement

The District Plan potentially impacts every person, business and property owner in Napier. A full review of the District Plan typically only occurs once every 10-15 years and provides a unique opportunity for the community to input their views into its development. Given the magnitude of the District Plan review a separate engagement/consultation plan will be developed in the coming months and referred through to Council prior to its finalisation.

Separately attached to this report however, is a high level process diagram presented at the Council seminar on 23 July which shows 'in principle' the overall process the review of the District Plan will follow. It is important to note that this is simply a general 'road map' for the overall review of the District Plan and is itself subject to ongoing refinement during the review.

Additionally individual workstreams within the District Plan review may have their own bespoke engagement/consultation processes tailored for the workstream to recognise the significance of any change proposed in the planning framework impacting on private properties.

2.5 Implications

Financial

There is currently budget set aside for the District Plan review. Notwithstanding that, the review is still at the scoping stage and so the full resourcing required to deliver it within the intended timeframes may be subject to change over time. Should additional funding be required separate application would be made to Council through the normal budgeting processes.

Social & Policy

The review is a rare opportunity for Council to ensure that the District Plan fully aligns with all of its current strategic priorities, plans and policies. Officers have identified a full list of these that may impact on the District Plan and will endeavour to align the regulatory provisions of the District Plan with the adopted priorities, plans and policies.

Risk

The risk with this project is that should Council decide not to adopt an overall framework for a strategic direction for officers to follow in reviewing the District Plan, the scope,

complexity, time and resourcing required to deliver the project may expand significantly and potentially also compromise the quality of the final product.

2.6 Options

The options available to Council are as follows:

- a. Adopt 'in principle' both the overall strategic direction for the review and the indicative overall process the review of the District Plan will follow albeit recognising that these may be subject to refinement as the project progresses.
- b. Not to adopt 'in principle' both the overall strategic direction for the review and the indicative overall process the review of the District Plan will follow.

2.7 Development of Preferred Option

The preferred option is for Council to adopt 'in principle' both the overall strategic direction for the review and the indicative overall process the review of the District Plan will follow. This will greatly assist officers in refining the scope of the review, determining the key issues and opportunities of importance, and producing a product that has internal consistency that aligns with Council's key strategies, and policies.

2.8 Attachments

- A District Plan Review- Strategic Direction [↓](#)
- B District Plan Review - Indicative Process [↓](#)

District Plan Review – Outcomes, Key Principles and Strategic Objectives

As discussed at the Council seminar please find attached a summary document of the following:

- Key Outcomes
- Key Principles
- Strategic Objectives

Collectively these three components will form the basis of the strategic vision for the District Plan Review. As such they will be key reference points for any future drafting of provisions throughout all of its zones. In essence any plan provisions should be seeking to deliver these key outcomes/principles/objectives albeit within the legislative framework permitted by the Resource Management Act.

It is important for Council to agree in principle with the strategic direction so that we can begin in earnest reviewing the District Plan with an end goal in mind; although of course there will be a number of opportunities for any person/organisation etc to comment and submit on any provision in the District Plan. As such the outcomes/principles/objectives may be subject to refinement/change over the evolution of the District Plan Review.

Outcomes



Napier – Our Home

Outcome	Our Home
Greenfield growth in the hills	Catering for the extra kids + inlaws
Premier Regional Park in Ahuriri Estuary	A kickass garden for the kids to play in
City living supporting a vibrant CBD	Open plan living
Leveraging our heritage	Keeping the character of the villa even through it's a bit impractical
Great urban areas	Our house is part of a great neighbourhood
Regional approach to industry	Sharing the drive with the neighbours

Principles



Strategic Objectives

Smart Growth

1. Infrastructure planning is aligned with land use planning to facilitate efficient and affordable development in identified growth areas
2. Vibrant and sustainable Napier CBD with a mix of complementary activities and public spaces that encourages inner city / fringe city living
3. Economic activity and innovation is supported and enabled in appropriate locations
4. Significant infrastructure which supports economic growth, including the Port, Airport, Expressway and railway, is enabled and protected
5. Housing supply and choice meets demand and reflects the demographics of Napier's community
6. Rural production in the Heretaunga Plains is enabled and protected
7. Regulation is clear and appropriate to achieve the strategic objectives

Quality design

1. Quality, high amenity and healthy environments to live, work and play
2. Napier's transport network optimises connectivity, public health and safety, and encourages active and public transport modes
3. Infrastructure is integrated into urban form and design

Environmental excellence

1. Sustainable design is integrated into the design of new developments
2. Ecological assets and urban waterways are maintained and enhanced
3. Napier's coastal environment is recognised and protected from inappropriate use and development
4. Plant selection recognises Napier's environmental and cultural context

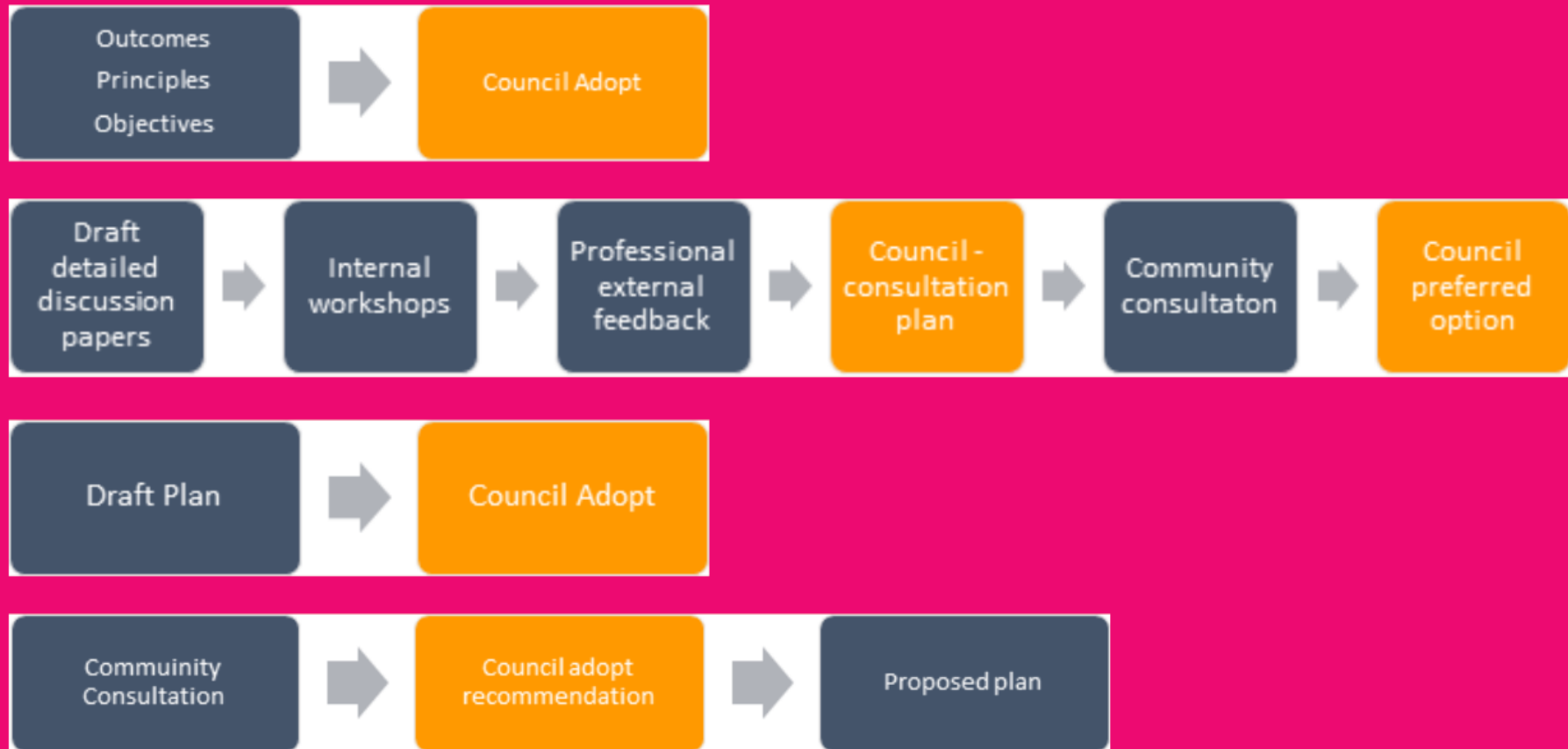
Resilient Napier

1. Risk to people and property from natural hazards is avoided or mitigated
2. Vulnerability of the community to hazards is reduced
3. Natural systems are maintained and restored
4. Infrastructure design considers long term risk of natural hazards and climate change

Our People, Our Stories

1. Napier's distinctive character, culture, heritage, and landscapes are recognised, celebrated and enhanced
2. The protection, management and conservation of Napier's Art Deco heritage is achieved
3. The relationship of Mana Whenua with their cultural heritage and with the natural environment is recognised and respected
4. Social and community facilities support the wellbeing of all members of our growing community

Full Process



STRATEGY AND INFRASTRUCTURE COMMITTEE

Open Minutes

Meeting Date:	Tuesday 10 July 2018
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Time:	3pm – 3.17pm
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Venue	Council Chambers Hawke's Bay Regional Council 159 Dalton Street Napier
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Present	Mayor Dalton, Councillors Price (In the Chair), Councillors Boag, Brosnan, Hague, Jeffery, McGrath, Tapine, Taylor, White, Wise and Wright
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In Attendance	Chief Executive, Director Corporate Services, Director Community Services, Director Infrastructure Services, Director City Services, Director City Strategy, Manager Communications and Marketing
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Administration	Governance Team
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Apologies

Councillors Brosnan / Boag

That the apology from Councillor Dallimore be accepted.

Carried

Conflicts of interest

Nil

Public forum

Nil

Announcements by the Mayor

Any comments from Councillors on the LGNZ remits should be provided to the Mayor, Deputy Mayor White or Cr Wright before Saturday this week.

Announcements by the Chairperson

Nil

Announcements by the management

Nil

Confirmation of minutes

Councillors Brosnan / White

That the Minutes of the meeting held on 29 May 2018 were taken as a true and accurate record of the meeting.

Carried

General Business

Cr Taylor acknowledged the passing of Mr Bob Twaddle, a longstanding Taradale resident who was deeply involved in education and community development. Mr Twaddle was Foundation Principal of Taradale High School and held the role for 15 years, foundation member and eventual President of the Taradale and District Community Development Association and active member of the High School and School Foundation.

Questions from Councillors for Further Action

Item	Requestor	Action	Responsible
2	Cr Wright	Provide (and regularly update) a list of all events that Council sponsors	Chief Executive

AGENDA ITEMS

1. NAMING THE DESTINATION PLAYGROUND

<i>Type of Report:</i>	Operational
<i>Legal Reference:</i>	N/A
<i>Document ID:</i>	516958
<i>Reporting Officer/s & Unit:</i>	Rebecca Ainsworth, Marketing Manager

1.1 Purpose of Report

To consider a range of names for the new playground at Anderson Park and select a preferred option.

At the Meeting

A substitute motion was immediately proposed, noting that even if the playground was formally named, it was most likely that the community would continue to refer to it as “Anderson Park Playground”. If in the future an investor wishes to develop the playground further, this motion would retain the option for naming rights to be included in any negotiations.

It was noted that it was good to see the range of Māori names proposed by the public and this would be an option that would be interesting to explore for the future, noting that full consultation would be required if this were to occur.

Officer’s Recommendation

The Strategy and Infrastructure Committee:

- Consider a selection of names that the community has provided for the new playground at Anderson Park;
- Consider the site visit undertaken with members of the Māori Consultative Committee; and
- Select and adopt a preferred option.
- That a **DECISION OF COUNCIL** is required urgently due to the opening of the new playground at Anderson Park being scheduled before the next Council meeting.

Substitute Motion Councillors Brosnan/ Taylor

That Council

- a. considers the playgrounds design, location and suggested names from the community
- b. decides that the playground will be referred to as the 'Anderson Park Playground'
- c. notes the opportunities for future stages and naming opportunities
- d. That a **DECISION OF COUNCIL** is required urgently due to the opening of the new playground at Anderson Park being scheduled before the next Council meeting.

Carried

Council Resolution Councillors Wright / Taylor

That Council

- a. considers the playgrounds design, location and suggested names from the community
- b. decides that the playground will be referred to as the 'Anderson Park Playground'
- c. notes the opportunities for future stages and naming opportunities

Carried

2. FUNDING APPLICATIONS

Type of Report: Operational

Legal Reference: N/A

Document ID: 521830

Reporting Officer/s & Unit: Kevin Murphy, Event Manager

2.1 Purpose of Report

To seek approval for the Marketing Department to apply for external funding to support the Elite Road National Cycling Champs to be held in Napier 4-6 January 2019.

At the Meeting

In response to questions from Councillors it was clarified that:

- sports events organisers are able to apply to Council for funding; applications are assessed against a number of criteria including the likely economic and
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social benefits to the city and the level and type of support being sought. It was noted that this particular report is rather Council applying for external funding.

- Waste free events are an important part of the draft Waste Management and Minimisation Plan there is full support from the Infrastructure Directorate for Council taking the lead on running waste free events.

A correction was noted to the name of the organisation "St John Ambulance".

Committee's recommendation

Councillors Taylor / Hague

The Strategy and Infrastructure Committee:

- Approve an application being made to Lion Foundation for \$50,000 to assist with costs to manage the Elite Road National Cycling Champs in January 2019.

Carried

PUBLIC EXCLUDED ITEMS

Councillors Brosnan / Wright

That the public be excluded from the following parts of the proceedings of this meeting, namely:

1. Citizen's Civic Award Recommended Recipients

Carried

The general subject of each matter to be considered while the public was excluded, the reasons for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution were as follows:

General subject of each matter to be considered.	Reason for passing this resolution in relation to each matter.	Ground(s) under section 48(1) to the passing of this resolution.
1. Citizen's Civic Award Recommended Recipients	7(2)(a) Protect the privacy of natural persons, including that of a deceased person	48(1)A That the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information for which good reason for withholding would exist: (i) Where the local authority is named or specified in

		Schedule 1 of this Act, under Section 6 or 7 (except 7(2)(f)(i)) of the Local Government Official Information and Meetings Act 1987.
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The meeting moved into committee at 3.17pm

Approved and adopted as a true and accurate record of the meeting.

Chairperson

Date of approval