



# ORDINARY MEETING OF COUNCIL

## Open Minutes

### Hearing of Annual Plan Submissions

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Meeting Date: Commencing on: Wednesday 27 May 2026; and  
Reconvened on:  
Thursday, 28 May 2026

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Time: 9.30am – 2.45pm  
9.30 am – 1.10pm

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Venue The Ocean Suite  
East Pier Hotel  
50 Nelson Quay  
Ahuriri

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*Livestreamed via Council's YouTube Channel*

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Present **Chair:** Mayor McGrath  
**Members:** Deputy Mayor Taylor, Councillors Brownlie, Chrystal, Crown, Isaac-Sharland, Lawrence, Mawson, Morley, Price, Simpson and Raihania

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In Attendance Chief Executive (Louise Miller)  
Deputy Chief Executive / Executive Director Corporate & Commercial Services (Jessica Ellerm)  
Executive Director City Strategy & Urban Development (Rachael Bailey)  
Executive Director Community Services (Thunes Cloete)  
Head of Finance, Data & Digital (Caroline Thomson)

Head of Regulatory Delivery (Simon Bradshaw)  
Head of Commercial Communications & Economic Development  
(Craig Kenny)  
Communications, Marketing & Engagement Manager (Julia  
Stevens)  
Financial Controller (Talia Foster)  
Senior Advisor Corporate Planning (Danica Rio)  
Tradewaste Officer (Thomas Harvey)  
Manager Treatment & Pump Operations (John Kelsey)

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Submitters speaking: Robert Best; Stacey Bailey-Tran; Michele Allison; Richard Turner;  
Michael Pohlenz; Angie Denby / Sue MacDonald (Ahuriri Estuary  
Protection Society); Lewis Willoughby; Lynne Anderson (Forest &  
Bird / Save the Dotterells); Mark Rodgers; Sue Smith and Mat Arcus,  
(Sport Hawke's Bay); Ben Hutton (Hawke's Bay Airport); Pip  
Thomson and Simon Dunn (Napier City Business Incorporated);  
Christine and Chris Marwick; Peter Goss; Maxine Boag (Tū Tangata  
Maraenui Trust); Mark Cleary (Napier Ahuriri Homeless Shelter  
Society); Alwyn Corban (Napier Pilot City Trust); Catriona Eagles  
and Joshua Larkin, (Unison Networks Limited); Tony Cunningham  
(Woolworks NZ Limited); Brandon Watts (Hawke's Bay Protein  
Limited) [zoom]; Doug Evans; Kerry Ansell; Glenn Lucas (Hawke's  
Bay Regional Sports Park); Gill Bass; Barry Parsonson and Andrew  
Hollywood

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Administration Governance Advisors (Carolyn Hunt and Jemma McDade)

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## ORDINARY MEETING OF COUNCIL – Open Minutes

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## ORDER OF BUSINESS

### Karakia

The meeting opened with the Council karakia.

### Apologies

Nil

### Conflicts of interest

- **Deputy Mayor Taylor** declared a conflict of interest in Sports Hawke's Bay (#263) and should not be considered as voting on this matter.
- **Councillor Simpson** noted a potential conflict for Recommendation 4.4 c (iii) and c(v)
- **Councillor Crown** noted she was a member of the Napier Ahuriri Homeless Shelter Society

### Public forum

Nil

### Announcements by the Mayor

The Mayor opened the proceedings and welcomed attendees, noting the meeting was being both recorded and livestreamed. The meeting would commence with oral submissions presented by submitters.

### Announcements by the management

Nil

### Confirmation of minutes

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#### COUNCIL RESOLUTION

##### Councillors Chrystal / Price

That the Draft Minutes of the Ordinary meeting held on 7 May 2026 be confirmed as a true and accurate record of the meeting.

**Carried**

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### Minor Matter – Centenarians

# AGENDA ITEMS

## 1. SUBMISSIONS ON THE ANNUAL PLAN 2026/27

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<i>Type of Report:</i>	Legal
<i>Legal Reference:</i>	Local Government Act 2002
<i>Document ID:</i>	1910585
<i>Reporting Officer/s &amp; Unit:</i>	Talia Foster, Financial Controller Alister Edie, Senior Financial Strategy & Treasury Lead Danica Rio, Senior Advisor Corporate Planning

### 1.0 Executive Summary - Te Kaupapa me te Whakarāpopototanga:

- 1.1 This report summarises submissions received on the Annual Plan 2026/27 consultation document and seeks final decisions for incorporation into Napier City Council's Annual Plan (AP), due to be adopted at the Council meeting on 25 June 2026.
- 1.2 328 submissions were received in total, and 29 submitters booked a slot to speak at the hearing on 27 May 2026.
- 1.3 All submissions were provided in full as attachments to this report, along with comments from officers where relevant for consideration by Elected Members.

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### PRESENTATION OF ORAL SUBMISSIONS

The following submitters spoke to their submissions:

**Robert Best (#62)** spoke on behalf of 26 residents in Onehunga Road, Bay View opposing the proposed change from rural to residential rates when they are not receiving or had access to Council services.

**Stacey Bailey-Tran (#70)** opposed Council's proposal to re-categorise her property from Rural Residential to Residential as her property was physically rural. She stated that she did not have access to services, infrastructure or benefits that defined a residential property.

**Kerry Ansell (#57)** supported maintaining the current approach to transportation funding and argued that, as the primary beneficiaries of CCTV monitoring are CBD businesses, they should be responsible for covering these costs.

He also opposed the proposed change to charging residential rates on rural Bay View properties, noting that these properties do not have access to some Council services.

*Councillor Mawson left the meeting at 9.49am*

**Michele Allison (#127)** supported the status quo option how on transportation charges were calculated. If a charge was to be made it should be that everyone pays the same flat or fixed amount.

*Councillor Mawson rejoined the meeting 9.53am*

**Richard Turner (#195)** opposed Council's proposal to rezone Jervoistown from Rural to Rural Residential. Changing the zoning would result in residents of Jervoistown contributing to a residential rate without receiving the benefits in the form of roading, water, wastewater, footpaths or street lighting.

**Michael Pohlenz (#201)** supported maintaining the current approach to transportation charges and was not convinced that basing them on a property's capital value would be a fairer method.

He also opposed the proposal to shift rural properties to residential rating for services they do not receive, viewing the change as a "money grab." He did not believe it was legal to charge for something you did not receive. He commented that there had been no improvement in stormwater management since Cyclone Gabrielle that he could see.

### **Clarification**

*There appeared to be confusion by many rural residential ratepayers who had opposed contributing to Three Waters services because they were not directly connected to them. Their rates bills do not show water, sewerage, or stormwater charges, unlike urban bills where these appear as separate fixed charges. This creates confusion, as rural ratepayers may assume they are paying for these services through the general rate.*

*In reality, rural ratepayers are not directly charged for Three Waters services but do contribute indirectly through general rates, which includes debt servicing costs. The general rate funds public amenities, not specific water services. However, the lack of clear billing distinctions has led to misunderstandings and concerns about fairness among rural ratepayers.*

**Doug Evans (#328)** supported maintaining the status quo for transportation costs. He also suggested that an additional option be considered for CCTV monitoring, specifically targeting boy racer hotspots. This would enable offending vehicles to be identified and prosecuted, with the initiative funded through both commercial and residential ratepayers.

*The meeting adjourned for Morning Tea at 10.45am  
and reconvened at 11.00am*

**Angie Denby / Sue MacDonald, Ahuriri Estuary Protection Society (#47)** displayed a PowerPoint presentation (Doc Id 1913294) outlining concerns the Society had in regard to the water pollution from tyre breakdown and subsequent effects on the water quality by the deteriorating and leaching of complex pollutants from the tyre-edge wall and requested funding be allocated to address the issue.

**Lewis Willoughby (#155)** raised concerns about the Council's decision to abandon reconstruction of the Onslow Road–Brewster Street steps. He presented a PowerPoint presentation (Doc Id 1912061) showing the site's poor condition and requested repairs to stormwater infrastructure, disconnected pipes, and boreholes. He also asked that construction materials blocking access at 7 and 9 Onslow Road be removed or reused. Mr Willoughby urged Council to reconsider its September 2024 decision, reinstate the project, and review the design, noting that approximately \$600,000 has already been spent.

**Lynne Anderson, Save the Dotterels (#235)** spoke to a PowerPoint presentation (Doc Id 1913216) expressing strong concern about the protection of Napier's beaches and wildlife. The group called for several actions from Napier City Council, including:

- Reinstating a Fire Control Bylaw
- Taking a leading role in managing controlled foreshore events
- Introducing fire bans, especially during bird nesting season
- Creating designated beach areas for protection and restoration
- Supporting public education to raise awareness
- Progressing toward a dedicated Beach Bylaw
- Introduce "Blue Flag" for beaches
- Review of Animal Control Bylaw to include cat management

Ms Anderson indicated that a formal request to develop a designated wildlife refuge would be submitted to Council in the near future.

**Lynne Anderson, Chairperson, Forest and Bird speaking on behalf of Chantal Page, (#270)**, expressed support for the proposed rates increase. The Society raised concerns about driftwood accumulation and unregulated fires lit by the public on shingle beaches. It also supported elements of the Plan aimed at strengthening resilience and improving adaptation to climate change impacts, particularly through nature-based solutions.

**Mark Rodgers (#240)** supported maintaining the status quo for both transportation charges and CCTV monitoring. He recommended that Council ask staff to assess whether the fees are efficient and, if so, fund them through the General Rate. He also emphasised the importance of Council investing in its own capability, noting that it was a shortcoming for technical expertise to frequently sit with external consultants rather than within Council itself.

**Sue Smith (General Manager) and Mat Arcus (Board Chair), Sport Hawke's Bay (#246)** displayed a PowerPoint presentation (Doc Id 1913330) requesting Council consider additional targeted support for Enhanced Cycling and its Active 4 Life Programmes. This programme supported older adults to remain active, connected and independent through accessible community based physical activity.

**Ben Hutton, Hawke's Bay Airport (#254)** supported Napier as a "great visitor destination" noting Napier aspires to provide world class facilities and attract visitors to the city. The Hawke's Bay Airport strongly supported Council's ongoing investment in Hawke's Bay Tourism. Regarding transportation, the Airport encourages Council to give explicit weight to strategic access, visitor movement, economic connectivity and resilience when prioritising transport investment.

**Pip Thomson and Simon Dunn, Napier City Business Incorporated (#267)** rejected the proposed targeted rate model to entirely fund the CCTV night monitoring costs to CBD businesses and residents when it was clearly a city-wide public safety service. A preferred option was the status quo until a sustainable alternative funding source could be identified for CCTV night monitoring. It was common practise for retailer owners to have their own security systems.

**Christine and Chris Marwick (#294)** spoke to their submission opposing the proposal to change rural residential ratepayers to residential ratepayers with the reason being they did not receive or have access to the same services eg water, sewerage, streetlights or footpaths.

*The meeting adjourned for lunch at 12.30pm  
and reconvened at 1.00pm*

**Peter Goss, Chair, Esk Hills Residents Society (#323)** opposed the proposed reclassification from Rural to Rural Residential and advocated for the removal of the Rural Residential differential for Esk Hill properties, noting that residents do not receive the full range of council services.

He further requested either the reinstatement of the Rural Residential differential or the reclassification of Esk Hill and similar properties as Rural, where council-provided stormwater services are not available. Additionally, he supported applying the same transportation levy to Esk Hill as is applied to urban ratepayers.

**Maxine Boag (Secretary), Mary Mohawk (Chair) and Whaea Hubba Harrison (Trustee), Tū Tangata Maraenui Trust (#318)** presented a PowerPoint presentation (Doc Id 1913180) supporting the inclusion of Te Pihinga Community Hub in Maraenui as a priority in the 2027-37 Long Term Plan.

Reference was made to a petition (GOVE-1139672532-232) signed by 1005 people supporting the community wanting Te Pihinga. The presenters circulated additional information on Te Pihinga and concept design plans (Doc Id 1914100). The Trust would also like to contribute to the Council's Halls Review which would be undertaken later this year.

**Mark Cleary (Chair), Philip Ross (Treasurer) and Maxine Boag, Napier Ahuriri Homeless Shelter Society (#326)** acknowledged Council's leadership and funding for this initiative which has seen success. He presented a PowerPoint presentation (Doc Id 1913399) seeking ongoing financial commitment for Āhuru Mōwai from Council, for a feasibility study for locker storage, accessible water in the CBD for showers and laundry and to collaborate to develop a regional homeless strategy to support the homeless to remain safe and move onto independence.

It was noted that Āhuru Mōwai did not have the credentials to be a service provider and why negotiations with Central Government were undertaken through WIT (Whatever It Takes Trust). Eventually, the overall management of Āhuru Mōwai will be through WIT.

**Alwyn Corban (Chair) and Mark Cleary, The Napier Pilot City Trust (#308)** presented a PowerPoint presentation (Doc Id 1913395) supporting the development of Te Pihinga Community Hub. The Trust advocated for increased support for Āhuru Mōwai in securing funding for the Shelter Society's work, with a focus on creating meaningful daytime activities, exploring storage solutions for individuals experiencing homelessness, and collaborating with Orange Sky to address access to showering facilities.

**Catriona Eagles (Cheal Consultant) and Jason Larkin (General Manager), Unison Networks Limited (#304)** displayed a PowerPoint presentation (Doc Id 1913394) opposing the introduction of a targeted transportation rate based on capital value as it applies to utility infrastructure located within road corridors. It is considered that maintaining the status quo through funding mechanisms such as the general rate on land value or alternative approaches would better preserve the balance intended by national policy. Such approaches would also avoid disproportionately impacting utilities and help ensure that Napier residents are treated in an equitable manner.

**Tony Cunningham, Woolworks NZ Limited (#303)** displayed a PowerPoint presentation (Doc ID 1913181) outlining their opposition to the increase in trade waste fees highlighting the following:

- Even a small per-m<sup>3</sup> increase would add nearly \$100,000 annually, significantly impacting operating costs.
- This cost cannot be absorbed within current budgets and would likely make the plant uncompetitive and at risk of closure.
- The Council's bylaw should guide how trade waste charges are set.
- They are trialling new technology to reduce discharge load. Council's current approach does not reward improvements.
- As a major contributor, Woolworks should be involved in setting fees and have transparency on actual treatment costs.
- No fee increases should occur until a fair and robust process is established.

**Brandon Watts, Hawke's Bay Protein Limited (#255) [via zoom]** opposed the proposed charging regime for trade waste disposal and raised the following concerns:

- The proposal lacks sufficient justification for the scale of the increased charges.
- There has been inadequate provision of information and insufficient consultation with affected parties.
- The proposed increases appear to be inconsistent with the Council's Trade Waste and Wastewater Bylaw 2022.
- The increases are considered to be inconsistent with section 150(4) of the Local Government Act 2002.

Mr Watts requested that the Council pause any proposed increases to trade waste charges until a robust and transparent charging model has been developed; and undertake efforts to reduce the operational costs associated with conveying and treating trade waste.

*The meeting adjourned at 2.00pm and reconvened at 2.10pm*

**Barry Parsonson (#322)** opposed the proposed changes to rural residents as they did not receive or have access to Council services. Increases come with no additional services to the region.

He supported the status quo for transportation costs and that the commercial ratepayers pay more for CCTV monitoring.

*The meeting adjourned at 2.17pm and reconvened at 2.25pm*

*Deputy Mayor Taylor declared a conflict of interest in Submission #263*

**Glenn Lucas, Mitre 10 Sports Park (#263)** Glenn Lucas (Hawke's Bay Regional Sports Park Trust) presented a PowerPoint presentation (Doc ID 1913861), requesting a targeted operational contribution of \$30,000 to support the facility's ongoing sustainability, maintain current service levels, and ensure continued affordable access for the community.

Mr Lucas advised that Napier usage of the park is as follows: athletics 35%, canoe polo 30%, hockey 38%, netball 55%, and touch 30%. He also supported maintaining the status quo for transportation costs and CCTV monitoring.

*The meeting adjourned at 2.30pm and reconvened at 2.33pm*

**Andrew Hollywood (#327)** The proposed shift from rural residential to standard residential rates is opposed on the basis that it imposes higher charges without delivering any corresponding improvement in services or benefits. There is no provision within the Council's District Plan or bylaws that enables rural residential landowners to realise development or usability gains, particularly given topographical constraints. As such, the removal of the differential is viewed as inconsistent with a user-pays model, since ratepayers would be required to pay more despite receiving no additional value or service enhancements.

Mr Hollywood said that when considering changes to the rating system, three options for reviewing the Revenue & Financing (R&F) policy were presented at the Council meeting of 3 March 2026. The Partial Capital Value model was discussed early (second) and was initially nominated as the preferred option before the full set of options had been reviewed. The Full Capital Value model was later acknowledged as the more transparent and equitable approach, but it was considered not the right option to implement at this time due to timing and transition challenges.

**Gill Bass (#325)** supported status quo for transportation costs, with commercial ratepayers continuing to bear a greater share of CCTV monitoring expenses.

Ms Bass expressed opposition to the proposed rural to residential rating change unless there was a clear and direct benefit to her property from the Council services provided. She advocated having a bike track in Kaimata Heights.

This concluded the hearing of submissions where submitters had chosen to speak to Council.

*The meeting adjourned at 2.45pm and would reconvene  
on Thursday, 28 May 2026 at 9.30am in the Ocean Suite, East Pier Hotel, Napier*

**Minutes of a Reconvened Council Meeting (Day 2) held In the  
Ocean Suite, East Pier Hotel, 50 Nelson Quay, Ahuriri  
on Tuesday, 28 May 2026 at 9.30am**

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Present                      **Chair:**        Mayor McGrath

**Members:** Deputy Mayor Taylor, Councillors Brownlie, Chrystal, Crown, Isaac-Sharland, Lawrence, Mawson, Morley, Price, Simpson and Raihania

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In Attendance              Chief Executive (Louise Miller)  
   Deputy Chief Executive / Executive Director Corporate &  
   Commercial Services (Jessica Ellerm)  
   Executive Director City Strategy & Urban Development (Rachael  
   Bailey)  
   Acting Executive Director Water Services (Marcia Ho)  
   Executive Director Community Services (Thunes Cloete)  
   Head of Finance, Data & Digital (Caroline Thomson)  
   Head of Regulatory Delivery (Simon Bradshaw)  
   Head of Community Resilience and Assets (Andrew Clibborn)  
   Communications, Marketing & Engagement Manager (Julia  
   Stevens)  
   Senior Financial Strategy & Treasury Lead (Alister Edie)  
   Senior Advisor Corporate Planning (Danica Rio)  
   Tradewaste Officer (Thomas Harvey)  
   Manager Treatment & Pump Operations (John Kelsey)  
   Governance Manager (Anna Eady)

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Administration              Governance Advisors (Carolyn Hunt and Jemma McDade)

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## 1. SUBMISSIONS ON THE ANNUAL PLAN 2026/27 (continued)

The Mayor welcomed everyone back to Day 2 for deliberations and decisions on the Annual Plan for 2026/27.

### INTRODUCTION

The Senior Advisor Corporate Planning, Ms Rio supported by Ms Thomson provided a brief overview of the consultation process noting the key consultation topics were:

- A change to how we recover transportation (roading) costs
- A change to how we charge inner city CCTV monitoring
- Revenue and Financing Policy
- Fees and Charges 2026/27

### DELIBERATIONS OF OFFICER'S RECOMMENDATIONS

The meeting agreed to deliberate and discuss the Officer's Recommendations and consider the recommendations later in the meeting.

#### **Topic - A change to how we recover transportation (roading costs)**

*Ms Thomson advised that by removing these costs from the General Rate and charging by way of a targeted rate based on capital value, 85% for rural, 100% for residential and 260% for commercial properties to more accurately reflect the differences in use impact and benefit.*

*Councillor Simpson declared a potential conflict of interest in Recommendation 4.4 c (iii) and c(v)*

#### **Points highlighted / clarified:**

- The term "transportation rate" is misleading and should be renamed to "roading."
- Napier is the only city in New Zealand not using capital value for general rates, which is seen as an inconsistency.
- There is a need to acknowledge that those making capital or industrial investments place greater strain on the roading network.
- The original intent of separating out the transportation rate was to provide transparency about cost recovery.
- Capital value is considered a fairer and more balanced basis for rates, as all users - rural, residential, and commercial use the road network.
- The proposed approach would cost Unison Networks approximately \$100,000 per year.
- CBD retailers would generally be better off under this option.
- Submitters showed confusion about the transportation rate, with some incorrectly associating it with things like proximity to bus stops rather than road use.

#### **Topic - A change to how we charge inner city CCTV monitoring**

#### **Points highlighted / clarified**

- CCTV coverage is primarily focused on the CBD, with a small number of cameras outside the area.
- External cameras can support CBD monitoring, particularly for tracking vehicles entering/exiting and sharing information with Police.

- Cameras outside the CBD can be connected to systems that include licence plate recognition technology.
- The Parking Reserve is used to support CBD-related activities (e.g. parking, Napier Assist, and capital improvements).

*Councillor Simpson left the meeting at 10.08am*

- Previous CCTV monitoring by volunteers was inconsistent and provided limited coverage hours.
- The City Assist service model was developed after a working group review, with volunteer monitoring ruled out due to inconsistency.
- Monitoring capacity is limited as operators can only view a certain number of camera feeds at once.
- Overnight, cameras are prioritised toward key areas of interest.
- Expanding monitoring to more cameras would reduce service quality unless additional staff or screen capacity is increased.

*Councillor Simpson rejoined the meeting at 10.11am*

*Deputy Mayor Taylor foreshadowed Option 3 - To fully fund CCTV from the general rate*

- The costs incurred primarily benefit a specific group of ratepayers by supporting and enhancing their business activity and security.
- Under the status quo, the question is whether there is sufficient funding within the Parking Reserve Fund to continue operating for another year. While there may currently be enough to sustain operations in the short term, the fund would eventually be depleted.
- The Parking Reserve Fund is ringfenced and primarily intended for the acquisition of strategic properties within the city. These purchases can be significant and often require quick access to available funds.
- The Parking Reserve Fund itself is funded solely through parking revenue and is intended to support parking regulation outcomes within the CBD.
- The activity funded by the Parking Reserve Fund is unlikely to remain financially viable in the long term unless there is an increase in parking charges within the CBD.

### **Topic – Transition the Rural Residential differential**

#### **Points highlighted / clarified:**

- Some rural residential residents believed being labelled “rural residential” meant they would fall under full urban rules and rezoning to residential would introduce water charges that they currently do not pay.
- Retain the “rural residential” title to clearly distinguish these areas from urban residential zones, as they are subject to different District Plan rules.
- Standardise rates invoices across the city so residents can clearly see that rural residential properties are not being charged for water. Improve messaging to explain this.
- Some rural residential landowners are struggling financially and are unable to subdivide or sell portions of land under the District Plan rules.
- Maintain the **status quo** in these areas to avoid adding further pressure or unintended consequences for rural residential property owners.

### **Topic – Draft Revenue and Financing Policy**

Some required amendments for the Revenue and Financing Policy:

- Activity - Napier Conferences and Events Centre – delete the word Centre
- The building is referred to as the Napier War Memorial Conference Centre – the correct title is the Napier War Memorial Centre.

### **Topic - Request to increase capital budget for Animal Shelter**

Mr Bradshaw had circulated additional information (Doc Id 1914101) and advised the revised cost reflected design refinement, specialist input and a quantity-surveyed developed design estimate that is materially more accurate than the initial feasibility allowance. The requested increase of \$1.50m was equivalent to an uplift of about 39% from the current approved budget.

*Councillor Simpson left the meeting at 10.34am*

Officers highlighted the following points on the complexity of the building which could not be compared to normal buildings.

- A key focus is on managing whole-of-life costs and ensuring the facility is constructed using durable materials that will withstand long-term use. The building presents some complexity, as it will require frequent washing, making it challenging to directly compare costs with other facilities.
- Safety for staff is a critical consideration, particularly given the nature of the people who will visit the facility.
- Although the facility is not large, it is intended to have a lifespan of approximately 25 years. There is strong support for maximising value through engineering design, and it is anticipated that operating costs will decrease once the new facility is operational.
- It was also noted that construction costs had escalated as of March 2026.
- Total income from animal fees is approximately \$1m per annum.

*Councillor Simpson rejoined the meeting at 1.38am*

#### **Points highlighted and clarified:**

- Construction will commence in October 2026. It was a very competitive market and contingencies were included within this budget.
- Palmerston North built an Animal Control Shelter in 2024 at a cost of \$7m.
- The funding has been built into the 8.8% rates increase already.

*Meeting adjourned 10.50am reconvened 11.12am*

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*With the agreement of the meeting Items 2 and 3 were taken out of order and Item 1 would be finalised at their conclusion.*

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## 2. TRADE WASTE FEES AND CHARGES

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*Type of Report:* Legal

*Legal Reference:* Local Government Act 2002

*Document ID:* 1912541

*Reporting Officer/s & Unit:* Thomas Harvey, Trade Waste Officer

### 1.0 Executive Summary - Te Kaupapa me te Whakarāpopototanga:

- 1.1. The report sets out the outcome of submissions on proposed trade waste fees and charges as part of the Annual Plan 2026/27 consultation and seeks direction from Council on how to proceed.
- 1.2. The draft Annual Plan proposed increases to volumetric trade waste charges across all catchments. Submissions were received from key industrial dischargers, raising consistent concerns regarding:
  - 1) insufficient information provided during consultation
  - 2) the timing of increases relative to the development of a new charging model, and
  - 3) whether the proposed charges are consistent with the Integrated Trade Waste and Wastewater Bylaw 2022 (the bylaw) and associated Administration Manual.
- 1.3. Legal advice obtained (Doc Id 1912819) by Council identifies risks associated with proceeding with the proposed increases, particularly where:
  - 1) charges cannot be demonstrated to align with the current Schedule C methodology; and
  - 2) the consultation process may not have provided sufficient information for meaningful participation.
- 1.4. Council is currently progressing a new trade waste charging model to replace the existing methodology. That work is well advanced but was not completed in time to inform the Annual Plan process.
- 1.5. Officers recommend that Council **does not proceed** with the proposed volumetric charge increases at this time.
- 1.6. Retains current volumetric charges, with a CPI adjustment applied for 2026/27; and proceeds to consult on a revised charging model alongside amendments to the Bylaw and Administration Manual.
- 1.7. This approach reduces legal risk and supports a more robust and transparent framework for future charging.

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### At the meeting

The Trade Waste Officer, Mr Harvey supported by Mr Kelsey provided a summary of the report recommending that Council does not proceed with the proposed volumetric charge increases

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and instead applies the CPI only adjustment pending completion and consultation on a new charging model.

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## COUNCIL RESOLUTION

### Councillors Price / Mawson

#### That Council

- a. **Receives** the report titled Trade Waste Fees and Charges dated 27 May 2026.
- b. **Does not adopt** the proposed increases to volumetric trade waste charges for 2026/27.
- c. **Retains** the current volumetric trade waste charges, with a CPI adjustment applied for 2026/27
- d. **Approves** the proposed increases to trade waste administration, inspection, sampling, and testing fees for 2026/27.
- e. **Notes** the ongoing development, planned completion and consultation of a new trade waste charging model, including amendments to the Integrated Trade Waste and Wastewater Bylaw 2022 and associated Administration Manual.
- f. **Notes** that targeted engagement will be undertaken with key trade waste customers as part of this process of developing a new trade waste charging model, including amendments to the Integrated Trade Waste and Wastewater Bylaw 2022 and associated Administration Manual.

**Carried**

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## 3. INTRODUCTION OF TANKERED WATER CHARGES

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*Type of Report:* Legal

*Legal Reference:* Local Government Act 2002

*Document ID:* 1912581

*Reporting Officer/s & Unit:* Stephen Moratti, Head of Strategy and Investments  
Talia Foster, Financial Controller

### 1.0 Executive Summary - Te Kaupapa me te Whakarāpopototanga:

- 1.1 This report outlines the proposed introduction of a volumetric charge for bulk water taken from the Thames Street station, summarises targeted user feedback received, and seeks Council's agreement to implement the charge from 1 July 2026.

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#### At the meeting

The Acting Executive Director of Water Services, Ms Ho, with support from Mr Kelsey, introduced the report and highlighted its key points.

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Ms Ho advised that there is one dedicated bulk water supply location in Napier and two in Hastings. She noted that water charges are intended to cover operational costs, with capital investment in infrastructure to be recovered over time.

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## COUNCIL RESOLUTION

**Councillors Chrystal / Price**

**That Council**

- a. **Receives** the report titled Introduction of Tankered Water Charges dated 27 May 2026.
- b. **Approves** the introduction of a volumetric charge of \$1 per cubic metre for water taken from the Thames Street bulk water station, to be added to the previously approved Schedule of Fees and Charges 2026/27 effective from 1 July 2026.

**Carried**

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## 1. SUBMISSIONS ON THE ANNUAL PLAN 2026/27 (cont.)

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Having previously considered the topics included in the consultation document, the meeting then addressed the Officer's Recommendations relating to the topics, in separate parts.

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## COUNCIL RESOLUTION

**Councillors Crown / Simpson**

**That Council:**

- c) **Adopts** c(i) based on feedback received during the consultation process for the Annual Plan 2025/26, and the analysis provided in the body of this report:
  - i. **A change to how we recover transportation (roading) costs:** Option 1 – Transport Targeted Rate (capital value): Remove transportation costs from the General Rate and recover them through a new targeted rate based on each property's capital value to more accurately reflect the benefit a property receives from local services and infrastructure.

**Carried**

*Councillor Lawrence voted AGAINST the Motion*

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## COUNCIL RESOLUTION

**Deputy Mayor Taylor / Mayor McGrath**

**That Council:**

- c) **Adopts** c(ii) based on feedback received during the consultation process for the Annual Plan 2025/26, and the analysis provided in the body of this report:
  - ii. **A change to how we charge Inner City CCTV Monitoring:** Option 3 - Fully fund the cost of inner city CCTV monitoring from the general rate: the annual impact on general rates is 0.22% or an average of \$8.24 per residential property.

**Carried**

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## COUNCIL RESOLUTION

**Councillors Crown / Mawson**

**That Council:**

- c) **Adopts** c(iii) based on feedback received during the consultation process for the Annual Plan 2025/26, and the analysis provided in the body of this report:
- iii) **Retain** the current Rural Residential differential and direct officers to review moving the differential to 1.0 through the 2027-37 Long Term Plan process

**Carried**

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## COUNCIL RESOLUTION

**Councillors Crown / Chrystal**

**That Council:**

- c) **Adopts** c(iv) based on feedback received during the consultation process for the Annual Plan 2025/26, and the analysis provided in the body of this report:
- iv. **Revenue and Financing Policy: Direct** officers to incorporate any changes to the draft Revenue and Financing Policy (Doc 1912705) in anticipation of adoption at the 25 June 2026 Council meeting.

**Carried**

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## COUNCIL RESOLUTION

**Deputy Mayor Taylor / Councillor Simpson**

**That Council:**

- c) **Adopts** c(v) based on feedback received during the consultation process for the Annual Plan 2025/26, and the analysis provided in the body of this report:
- v. **Fees and Charges 2026/27: Adopt** the schedule of Fees and Charges 2026/27 (Doc Id 1912381).

**Carried**

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## COUNCIL RESOLUTION

**Councillors Mawson / Crown**

**That Council:**

- d) **Approves** increasing 2026/27 capital funding for the Animal Shelter from \$3.85 million to \$5.35 million.

**Carried**

**AGAINST:** *Councillors Brownlie, Lawrence, Morley, Simpson and Mayor McGrath,*

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*The remaining parts of the Recommendation a, b e and f were addressed.*

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## COUNCIL RESOLUTION

**Deputy Mayor Taylor / Mayor McGrath**

**That Council**

- a. **Receives** the report titled Submissions on the Annual Plan 2026/27 dated 27 May 2026.

- b. **Receives** all submissions made on the Annual Plan 2026/27 consultation document, along with any relevant officer comments.
- e. **Receives** the petition that accompanies Annual Plan 2026/27 submission #318 made by Maxine Boag on behalf of Tū Tangata Maraenui Trust (Support for Te Pihinga – Maraenui Community Hub).
- f. **Directs** officers to prepare the final Annual Plan 2026/27 in anticipation of adoption at the 25 June 2026 Council meeting.

**Carried**

*The meeting adjourned at 12.15pm  
and reconvened at 12.22pm*

### **TOPICS RAISED BY SUBMITTERS THAT WERE NOT FORMAL CONSULTATION ITEMS**

The meeting then considered and made the following resolutions on other items, based on submissions and feedback received during the consultation process.

The meeting discussed each of the above topics.

- Pandora Tyre-edge wall
- Onslow Road / Brewster Street Steps
- Fires on Beaches and designated beach area
- Te Pihinga Community Hub
- Locker Storage, Access to Water and Advocacy for Āhuru Mōwai
- Funding support for Active 4 Life and enhanced cycling
- Funding request for operational contribution
- Pedestrian crossing, Marewa Shopping Centre, Kennedy Road
- Licence Plate Recognition

### **COUNCIL RESOLUTION**

**Councillor Simpson / Deputy Mayor Taylor**

#### **Angie Denby, Ahuriri Estuary Protection Society (#47)**

- a) **Direct** officers to provide a report to Council on the current condition of the tyre-edge wall in Pandora and the risks of its degraded state and include options of mitigation / remediation to remove the tyres as part of the Long Term Plan.
- b) **Note** that a process is underway to look at the Humber Street Reserve and will be consulting with the community and groups in the coming months.

**Carried**

### **COUNCIL RESOLUTION**

**Councillors Mawson / Chrystal**

**That Council:**

#### **Onslow Road to Brewster Street Steps (#155)**

- a) **Direct** officers to ensure that the Onslow Road site is in a safe condition for the public.

- a) **Note** that Council officers are investigating options on status quo, make safe or re-open the Onslow / Brewster Road steps and will present information through a Council workshop over the next six months to determine an outcome.

#### **Fires on Beaches (#235 and #270)**

- a) **Acknowledges** the concerns raised regarding fires along the beach and the potential impacts on the Spotted Dotterel.
- b) **Decline** to reinstate the Fire Control Bylaw as legislative changes have significantly altered the regulatory framework for fire control with the primary responsibility for fire management and enforcement being with Fire and Emergency New Zealand (FENZ).
- c) **Notes** that officers are working collaboratively with Hawke's Bay Regional Council (HBRC), Fire and Emergency New Zealand (FENZ), mana whenua, Ngāti Kahungunu, and community stakeholders to undertake proactive public communications ahead of key events (such as Matariki and Guy Fawkes). These efforts aim to raise awareness and provide guidance on how the public can minimise impacts on nesting areas and wildlife.

#### **Te Pihinga (#318)**

- a) **Establish** a working group of Councillors to collaborate with Tū Tangata Maraenui Trust to identify and locate a suitable existing building that could be adapted for a community hub space.
- b) **Exclude** the current Te Pihinga project from inclusion in the 2027–2037 Long Term Plan.
- c) **Decline** Tū Tangata Maraenui Trust's request to contribute to the Halls Review on the basis that the review applies only to existing assets. As Te Pihinga is not yet established, it falls outside the scope of the review.

#### **Napier Ahuriri Homeless Shelter Society (#326)**

- a) **Notes** the Napier Ahuriri Homeless Shelter Society submission and the outcomes achieved by Āhuru Mōwai.
- b) **Direct** officers to continue working to support the Society and investigate the feasibility of lockers and shower access and sustainability options.
- c) **Agrees** to provide a letter outlining the programme benefits and strengths of the Society to enable them advocate to relevant Ministers outlining the outcomes achieved by Āhuru Mōwai and encourage consideration of sustainable central government funding.
- d) **Declines** to provide further operational funding at this time.

#### **Napier Pilot City Trust (#308)**

- a) **Notes** the submission of the Napier Pilot City Trust supporting Āhuru Mōwai and its outcomes.
- b) **Notes** the Trust's support for Tū Tangata Maraenui and the Te Pihinga project.
- c) **Advise** that the Te Pihinga project will not be included in the 2027-37 Long Term Plan.

**Carried**

## COUNCIL RESOLUTION

Councillors Mawson / Chrystal

**That Council:**

### **Sport Hawke's Bay (#246)**

- a) **Acknowledge** the value and alignment of the Cycling and Active 4 Life programmes.
- b) **Note** that programmes for older adults sits within the scope of the existing Community Partnership Agreement, precluding Sports Hawke's Bay from applying to other Council funding streams.
- c) **Direct** officers to engage with Sport Hawke's Bay on existing work programmes and identify opportunities to leverage support for enhanced cycling and Active 4 Life.
- d) **Recommend** to Sport Hawke's Bay that a funding application be made to the Community Initiatives Fund in September 2026.

*Deputy Mayor Taylor having declared a conflict of interest left the room at 12.55pm*

### **Hawke's Bay Regional Sports Park Trust (#263)**

- a) **Acknowledges** Napier City Council's commitment to working collaboratively with the regional sports facility to explore funding options and to continue discussions that will inform and support future decision-making.
- b) **Decline** the funding request of \$30,000 for an operational contribution to the Mitre 10 Sports Park.

*Deputy Mayor Taylor rejoined the meeting at 12.59pm*

### **Accessible Napier Group (#266)**

- a) **Note** that currently mobility carparks are monitored by parking foot patrols and not Licence Plate Recognition.
- b) **Note** the company responsible for Licence Plate Recognition technology is developing software improvements whereby the mobility parking permits can be detected.
- c) **Direct** officers to provide a clear statement confirming whether the pedestrian crossing proposed in 2018, for safety reasons at Marewa Shopping Centre on Kennedy Road, will proceed.

**Carried**

## **Attachments**

- 1 Lewis Willoughby #155 (Doc Id 1912061)
- 2 Angie Denby - Ahuriri Estuary Protection Society #47 (Doc Id 1913294)
- 3 Angie Denby - Additional Information (Doc Id 1913402)
- 4 Lynne Anderson - Save the Dotterells #235 (Doc Id 1913216)
- 5 Sport Hawke's Bay #246 (Doc Id 1913330)
- 6 Maxine Boag #318 (Doc Id 1913180)
- 7 Mark Cleary - Āhuru Mōwai #326 (Doc Id 1913395)
- 8 Mark Cleary, Napier City Pilot Trust #308 (Doc Id 1913395)
- 9 Catriona Eagles - Unison Networks #304 (Doc Id 1913394)

- 10 Tony Cunningham, Woolworks #303 (Doc Id 1913181)
- 11 Glenn Lucas, HB Regional Sports Park #263 (Doc Id 1913861)
- 12 Animal Shelter - Additional Information (Doc Id 1914101)

### Minor matters

Centenarians – Application can be made online for a person celebrating a 100<sup>th</sup> birthday to receive a congratulatory message from His Majesty the King, Her Excellency the Governor-General, the Prime Minister, a local Member of Parliament or from the Mayor in the area they live.

Listed on the website are the Mayoral districts to choose from and Napier is not included, although Hastings is on the list.

**ACTION:** *Direct officers to investigate the inclusion of Napier city on the Mayoral district list on the website for individuals celebrating a 100th birthday.*

*The meeting closed with a karakia at 1.10pm*

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Approved and adopted as a true and accurate record of the meeting.

Chairperson .....

Date of approval .....